

## Standing Orders

Date policy adopted: 01/04/2011

Review period: Ad hoc when a change to legislation or ESC process requires it and at least every five years

Date of last review: 17/07/2023

Date policy must be reviewed by: 31/07/2028

### Contents

- 1.0 Constitution
- 2.0 Meetings of the Senior Management Team
- 3.0 Declaration of Interests
- 4.0 Financial Regulations
- 5.0 Strategic Plan
- 6.0 Alteration of Standing Orders

### 1.0 Constitution

- 1.1 The Commissioner for Ethical Standards in Public Life in Scotland, known as the Ethical Standards Commissioner, (the Commissioner) is an office-holder appointed by the Scottish Parliamentary Corporate Body in pursuance of section 1 of the Scottish Parliamentary Commissions and Commissioners etc. Act 2010 as amended.
- 1.2 The functions of the Commissioner are
  - a) the functions of the Public Standards Commissioner for Scotland under
    - i) the Ethical Standards in Public Life etc. (Scotland) Act 2000 and
    - ii) the Scottish Parliamentary Standards Commissioner Act 2002 and
  - b) the functions of the Public Appointments Commissioner for Scotland under the Public Appointments and Public Bodies etc. (Scotland) Act 2003
  - c) the functions of the Commissioner under the Lobbying (Scotland) Act 2016
  - d) such additional functions as may be conferred from time to time by an Act of the Scottish Parliament.
- 1.3 The operational duties of the Commissioner are set out in the Scottish Parliamentary Commissions and Commissioners etc. Act 2010 as amended.

- 1.4 The Commissioner may do anything which appears necessary or expedient for the purpose of or in connection with, or conducive to the performance of the Commissioner's functions or the efficiency of the Commissioner's administration.
- 1.5 The Commissioner must ensure that the necessary property, staff and services are in place to secure the effective, efficient and economic performance of the Commissioner's office.
- 1.6 The Commissioner has established a Senior Management Team to assist with this role.
- 1.7 The Senior Management Team consists of the Commissioner, the Head of Corporate Services, the Public Appointments Manager, the Senior Investigating Officer and the Hearings and Investigations Officer.

## **2.0 Meetings of the Senior Management Team**

- 2.1 The Senior Management Team (SMT) will meet at least eight times a year, normally on a monthly basis or at such times as may be fixed by the Commissioner.
- 2.2 SMT meetings will be chaired by the Commissioner, who will decide all questions of order, relevancy, and conduct of business during the meeting. In the absence of the Commissioner, one of the members will assume that role for the duration of the meeting.
- 2.3 A minimum of the Commissioner and two other members of the SMT must be present for the meeting to be deemed quorate.
- 2.4 In the event of SMT members being unable to attend a meeting they may nominate a substitute to attend for part or all of the meeting, having agreed with the Commissioner in advance.
- 2.5 Decisions will be reached by simple majority, with the Commissioner having the casting vote.
- 2.6 In the event that the Commissioner has a conflict of interest, or the SMT decides that the Commissioner has a conflict of interest, then the SMT will appoint another member to chair the relevant part of the meeting.
- 2.7 Additional meetings may be convened as necessary on the suggestion of any member of the SMT and with the approval of the Commissioner, or the majority of SMT members in the Commissioner's absence.
- 2.8 A meeting schedule for the coming year will be agreed in March each year.

# Ethical Standards Commissioner

- 2.9 Meetings may be held in person, via video conference or by a combination of both (hybrid working).
- 2.10 An agenda and papers will be provided to members, wherever possible, five working days in advance of the meeting.
- 2.11 The SMT may discuss and agree actions outwith the meeting via correspondence or ad hoc meetings. These decisions will be noted and captured at the next meeting.
- 2.12 A secretariat function will be provided by the Corporate Services Team, primarily through the Corporate Services Officer with support from the HR & Facilities Officer. Duties will include arranging meetings, as well as preparing and circulating agenda, papers and minutes.
- 2.13 The Corporate Services Team will prepare and keep a formal minute for each meeting of the SMT which will be published on the ESC website. The minute will include attendees, and apologies, a short summary of any discussions and capture and list decisions and actions. The minute of meeting shall be submitted to the next meeting for approval.
- 2.14 A template agenda is provided at Appendix 1

## **3.0 Declaration of Interests**

- 3.1 Any team member who has an interest which might conflict with the Commissioner's duties or interests in relation to any matter being considered at a meeting of the Senior Management Team must disclose the nature of that interest to the meeting in advance of that matter's discussion and withdraw from the meeting until discussion on that item has concluded.

## **4.0 Financial Regulations**

### **Budget**

- 4.1 Draft budget proposals shall be submitted to the Commissioner for approval not later than one month prior to the date determined by the Scottish Parliamentary Corporate Body (the SPCB) under section 20(1) of the 2010 Act in the year preceding the financial year to which they relate and the Commissioner shall send the budget to the SPCB by the determined date.
- 4.2 No expenditure shall be incurred, without the specific approval of the Commissioner, unless there is provision for that expenditure in the budget or allowed for under the Scheme of Delegation.
- 4.3 An effective system of internal financial control shall be maintained. Financial performance shall be monitored against budget and reported by the HCS every month to the Senior Management Team.

- 4.4 Systems of budgetary control shall be devised and maintained to include regular financial reports containing –
- a) income and expenditure to date and forecast year-end position
  - b) explanations of any material variations
  - c) details of any recommended corrective action necessary
  - d) movements between budget headings.
- 4.5 Sufficient records shall be maintained to show and explain the Commissioner's transactions in order to disclose, with reasonable accuracy, the Commissioner's financial position at any time.

## **Accounts and Audit**

- 4.6 Draft annual accounts shall be prepared by the HCS and submitted to the Commissioner no later than 30 June in respect of the financial year finishing on 31 March. The Commissioner shall send the approved annual accounts to the Auditor General for Scotland by the date agreed in the Annual Audit Plan.

## **Bank Accounts**

- 4.7 Arrangements shall be made for the appointment of bankers in accordance with appropriate decisions of the Commissioner.
- 4.8 No monies of the Commissioner shall be held in any bank accounts unless approved by the Commissioner.
- 4.9 Detailed arrangements and instructions on the operation of bank accounts shall be prepared and maintained, including;
- a) the conditions under which each bank account is to be operated
  - b) whether an overdraft is required and the limit to be applied
  - c) those authorised to sign cheques or other orders drawn on the Commissioner's bank accounts, and the limits of their authority.
- 4.10 Banking arrangements shall be reviewed at regular intervals to ensure that they reflect best practice and represent best value for money.

## **Insurance**

- 4.11 Arrangements shall be made to ensure that all appropriate insurance cover is in effect, periodically reviewed and adjusted as necessary.

## **5.0 Strategic Plan**

- 5.1 The Commissioner must, in respect of each four year period beginning on 1 April 2012, lay before the Scottish Parliament a strategic plan setting out how the Commissioner proposes to perform their functions during the four year period.

# Ethical Standards Commissioner

- 5.2 The Senior Management Team will advise on the contents of the strategic plan. Prior to laying the plan the Commissioner will consult with the Scottish Parliamentary Corporate Body, relevant committees of the Scottish Parliament and any other persons and organisations the Commissioner considers appropriate.
- 5.3 The Commissioner can lay a revised strategic plan before Parliament at any point during a four year period. The Commissioner must consult on the revised plan.

## **6.0 Alteration of Standing Orders**

- 6.1 These standing orders may be varied or revoked by the Commissioner, with the agreement of a majority of the members of the SMT, at any time providing that at least one month's notice is given of the proposed alteration.
- 6.2 These standing orders shall be reviewed at least every five years.

**APPENDIX 1**

**EXAMPLE SMT MEETING AGENDA**

**Senior Management Team  
Monthly Meeting  
[hh.mm] on [Day, date, month, year]  
Agenda**

**ATTENDING**

Ethical Standards Commissioner (ESC)  
Head of Corporate Services, (HCS)  
Hearings & Investigations Manager (HIO)  
Public Appointments Manager (PAM)  
Senior Investigating Officer (SIO)

**1. Previous minutes**

- a. Approval
- b. Matters arising

**2. Governance and providing assurance**

- a. Stakeholder engagement – key events
- b. Business plans – monthly update on key items; quarterly in depth review
- c. Managing risk – monthly update on key items; quarterly in depth review
- d. Internal audit – update
- e. Review of SMT Terms of Reference – annually in March
- f. [Complaints about us](#)
  - Complaints received since last meeting
  - Outcomes
  - Time taken to close
  - Days taken

**3. Operating an effective complaints system**

- a. Current complaints volume and status
- b. Current complaint issues

**4. Regulating appointments to boards**

- a. Current appointments volume and status
- b. Current appointment issues
- c. Providing guidance and support

**5. Operational matters**

- a. Staff management and training
- b. Finance
  - Monthly spend analysis
- c. Information governance
  - IT and cyber-security issues
  - Records management
  - Data protection and FOI matters

# Ethical Standards Commissioner

- d. Accommodation
- e. [Consultations received](#)
- f. Items for Team Meeting
- g. Miscellaneous

## 6. AOB

## 7. Date of next meeting

- a. Schedule of meetings for coming year – annually in March